BEFORE THE NEVADA ENERGY DIRECTOR GOVERNOR'S OFFICE OF ENERGY

In the Matter of the Application of:)	
)	Application Filing No. 15-0220SPV
Nevada Power Company dba NV Energy)	
)	

FINDINGS OF FACT, CONCLUSIONS OF LAW, AND ORDER

A hearing was held before the Director of the Governor's Office of Energy (Office) on May 1, 2015 regarding Application Filing Number 15-0220SPV. At the hearing, applicant Nevada Power Company dba NV Energy (NV Energy) was represented by John W. Lescenski. Also present was Douglas Brooks, counsel for NV Energy. Based upon the NV Energy application, and evidence presented at the hearing, the Director makes the following findings of fact, conclusions of law, and order in this matter.

FINDINGS OF FACT

1. At the hearing of the matter, NV Energy presented the testimony of John W.

Lescenski. The Office Director admitted into evidence as Exhibit "1" a packet that contained six subparts: Exhibit (A) Notice of Public Hearing, dated April 9, 2015. Exhibit (B) A redacted Application as filed with the Governor's Office of Energy on February 20, 2015. Exhibit (C) Fiscal Impact of the partial abatement of Property Tax as required by NRS 701A.375-1(b) by the Nevada Department of Taxation, received on April 8, 2015. Exhibit (D) Fiscal Impact of the partial abatement of Sales and Use Tax as required by NRS 701A.375-1(b) by the Nevada Department of Taxation, received on March 9, 2015. Exhibit (E) State budget fiscal Impact of the partial abatement of sales and use tax, provided by the Department of Administration, required by NRS 701A.375-1(b), received on March 2, 2015. Exhibit (F) Pre Filed Testimony of

Mr. John W. Lescenski. At the hearing, all of the subparts of Exhibit 1 were admitted into evidence. NV Energy submitted into evidence a copy of NV Energy's updated Business License which the Director marked As Exhibit "2".

Based upon the testimony of the witness and the evidence presented, the Director finds the following to be the facts in this matter.

- 2. NV Energy is a domestic corporation with a current Nevada State Business License from the Nevada Secretary of State.
- 3. On February 20, 2015, NV Energy submitted its Application seeking partial abatement of sales and use taxes and property taxes for the construction and operation of a facility for the generation of solar renewable energy ("Facility") that would be located on Nellis Air Force Base in Clark County, Nevada, Clark County Assessor's Parcel Numbers 140-16-701-001, 140-16-801-001, 140-16-501-001, 140-16-601-001, and 140-09-101-001 (Property). The Application described a solar photovoltaic electric generating facility that would generate 15 AC Nameplate megawatts (MW) operated and maintained by SunPower under a 30-year agreement with NV Energy.
- 4. Pre-filed testimony from Mr. Lescenski supported that NV Energy was properly licensed and qualified to do business in Nevada; that NV Energy had obtained all required discretionary state and local licenses and permits, with the remaining permits to be obtained prior to start of construction, expected to begin immediately following the issuance of this Order, and intended to maintain all of the required licenses and permits for the Facility; that NV Energy had all necessary approvals for the Facility; that the Facility would have an AC nameplate rating of 15 MW; that NV Energy had entered into a 30-year agreement with SunPower and 30-year Lease with United States Air Force; that the total capital investment of the Facility will be approximately \$54,500,000; that the Facility would not directly employ operational employees,

but that the average wage for operational employees of SunPower is \$32.50 per hour; and that the Facility would create approximately 139 full-time construction jobs over the course of construction which would pay an average hourly wage of \$52.70 per hour.

- 5. The Director took notice that the Facility would pay the required average hourly rate as posted by the Department of Employment, Training, and Rehabilitation (DETR) for the current fiscal year. The wage currently posted is \$20.62. Thus, 110% of the wage for the current fiscal year is \$22.68, and 175% of the wage for the current fiscal year is \$36.09.
- 6. The Fiscal Impact statement produced by the Department of Taxation shows the following estimated figures regarding the <u>sales and uses taxes</u> related to the Facility:

Total Amount Abated (Year 1)	\$1,662,637.85
Total Amount Abated (Year 2)	\$0
Total Amount Abated (Years 3)	\$0
TOTAL AMOUNT ABATED	\$1,662,637.85
Total Amount Abated by Local Government (Year 1)	\$1,058,042.27
Total Amount Abated by Local Government (Year 2)	\$0
Total Amount Abated by Local Government (Year 3)	\$0
TOTAL AMOUNT ABATED BY LOCAL GOVERNMENT	\$1,058,042.27
TOTAL LOCAL SCHOOL SUPPORT TAX GAIN	\$785,974.25

7. The Fiscal Impact statement produced by the Department of Taxation shows the following estimated figures regarding the <u>property taxes</u> related to the Facility over the abatement period (20 years):

Total Property Taxes Due Before Abatement	\$9,347,517
Total Property Taxes Abated Over Abatement Period	\$5,141,135
Total Taxes to Local Government Over Abatement Period	\$4 206 383

- 8. The Fiscal Note produced by the Budget Division shows that the State General Fund will be impacted for a total of approximately \$604,596 abated over the period of the abatement (2015 to 2018)
- 9. Synthesizing the figures in evidence in this matter, the total estimated benefit pursuant to NRS 701A.365(1)(f) to the state and local governments in Nevada is \$65,927,468 and the total estimated amount of property taxes and sales and use taxes abated in this matter is \$6,803,772.85. Thus, the benefits to the state and local governments in Nevada exceeds the total amount of abated taxes. The estimated benefits and amounts abated over the applicable periods of abatement are calculated as follows:

Financial Benefits

Capital Investment in Nevada	\$54,500,000			
Construction Payroll in Nevada residents	\$11,427,468			
TOTAL BENEFITS OVER ABATEMENT PERIODS	\$65,927,468			
Amounts Abated				
Total Sales and Use Taxes Abated (3 Years)	\$1,662,637.85			
Total Property Taxes Abated (20 Years)	\$5,141,135			
TOTAL TAXES ABATED	\$6,803,772.85			

10. That all of the evidence discussed in the preceding paragraphs was supported by the substantial, reliable, and probative evidence taken from the record as a whole produced at the hearing of this matter.

CONCLUSIONS OF LAW

- 1. The Director has the jurisdiction and authority to adjudicate this matter because the Application is within the scope of NRS 701A.300 through 701A.390 and the Director is required by law to hold the hearing in this matter pursuant to NRS 701A.360(5).
- 2. The substantial, reliable, and probative evidence in the record of this matter shows that NV Energy Application for the construction and operation of the Facility satisfies the following statutory requisites:
- (a) NRS 701A.320(1)(a) The primary source of energy to operate the Facility will be the Facility itself, thus meeting the statutory standard.
- (b) NRS 701A.320(1)(b) The Facility will generate 15 MW AC Nameplate, thus exceeding the statutory standard.
- (c) NRS 701A.320(2) The Facility is not located on residential property, thus meeting the statutory standard.
- (d) NRS 701A.360(2) The Facility is not owned, operated, leased, or controlled by a government agency, thus meeting the statutory standard.
- (e) NRS 701A.365(1)(a)(1) The Facility is anticipated to be operational for 30 years, thus exceeding the statutory standard.
- (f) NRS 701A.365(1)(b) The Facility has all the necessary state and local permits and licenses to operate, thus meeting the statutory standard.
- (g) NRS 701A.365(1)(c) No funding for the Facility is or will be provided by any governmental entity in this State for the acquisition, design or construction of the Facility or for the acquisition of any land therefore, except any private activity bonds as defined in 26 U.S.C. §141, thus meeting the statutory standard.

- (h) NRS 701A.365(1)(d)(1) The construction of the Facility will employ at least 139 full-time employees during the second quarter of construction. NV Energy anticipates that at least 50% of those employees will be Nevada residents, thus meeting the statutory standard.
- (i) NRS 701A.365(1)(d)(2) The capital investment in Nevada for the Facility is estimated to be at least \$54,500,000, thus exceeding the statutory standard.
- (j) NRS 701A.365(1)(d)(3) The average hourly wage paid to the operational employees of the Facility will be approximately \$32.50, which is more than 110% of the average hourly wage set by DETR, thus exceeding the statutory standard.
- (k) NRS 701A.365(1)(d)(4) The average hourly wage paid to the construction employees on the Facility will be approximately \$52.70, which is more than 175% of the average hourly wage set by DETR, thus exceeding the statutory standard.
- (l) NRS 701A.365(1)(e)(4)(I) and (II) The health insurance provided to the construction employees on the Facility was represented to allow for the coverage of the dependents of the employees and will meet or exceed the standards established by the Director, thus meeting the statutory standard.
- (m) NRS 701A.365(1)(f) The benefits that will result to this State from the employment by the Facility of the residents of this State and from capital investments by the Facility in this State exceeds the loss of tax revenue that will result from the abatement, thus meeting the statutory standard.
- (n) NRS 701A.370(1)(a)(3) The abatement granted by this Order will not apply during any period in which the Facility is receiving another abatement or exemption from property taxes imposed pursuant to chapter 361 of NRS, other than any partial abatement provided pursuant to NRS 361.4722, thus meeting the statutory standard.

(o) NRS 701A.370(1)(b)(1)(III) – The abatement granted by this Order will not apply during any period in which the Facility is receiving another abatement or exemption from local sales and use taxes, thus meeting the requirement of the statute.

ORDER

Based upon the foregoing, the Director orders that NV Energy Application Filing No. 15-0220SPV related to the construction and operation of the Facility is hereby **GRANTED.** NV Energy and the Director may execute an Abatement Agreement as soon as practicable that will satisfy the requisites of NRS 701A.300 through NRS 701A.390. NV Energy sales and use tax abatement will terminate three years from the effective date of the Abatement Agreement. NV Energy real property tax abatement, which applies to the Property, and NV Energy personal property tax abatement will terminate 20 years from the effective date of the Abatement Agreement.

SIGNED this ____ day of _____, 2015.

PAUL A. THOMSEN

Director

Nevada Office of Energy